

Message Text

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PAGE 01 STATE 225458

61

ORIGIN IO-14

INFO OCT-01 NEA-10 ISO-00 SR-02 ORM-03 USIE-00 NSCE-00

INRE-00 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20

ACDA-19 SSO-00 AF-10 ARA-16 EA-11 EUR-25 AID-20 OIC-04

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DRAFTED BY IO/UNP:XVUNOVIC:MAK

APPROVED BY IO:DHPOPPER

NEA/IAI: WTCLUVERIUS

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NEA:RPDAVIES

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TO USMISSION USUN NEW YORK IMMEDIATE

INFO AMEMBASSY AMMAN

AMEMBASSY BEIRUT

AMEMBASSY JIDDA

AMEMBASSY TEL AVIV

C O N F I D E N T I A L STATE 225458

E.O. 11652: GDS

TAGS: UNRWA, UN

SUBJECT: UNRWA IN 28TH UNGA

REF: A. USUN 4730; B. USUN 4729; C. USUN 4696;
D. BEIRUT 13066; E. USUN 4743; F. USUN 4735

1. US DEL SHOULD ABSTAIN ON DRAFT RES CONTAINED REFTEL A
CONCERNING RIGHT OF DISPLACED INHABITANTS TO RETURN AND
MEASURES AFFECTING PHYSICAL AND DEMOGRAPHIC STRUCTURE OF
ISRAELI OCCUPIED TERRITORIES. ALTHOUGH LANGUAGE IS
TOUGHER, RES IS PATTERNED ON RESES 2963 C AND D (XXVII) A-
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PAGE 02 STATE 225458

DOPTED LAST YEAR, ON WHICH WE ABSTAINED. AT THIS CRITICAL

STAGE IN MIDDLE EAST, WE DO NOT WISH TO BECOME INVOLVED IN POLITICAL DEBATE ON REFUGEE QUESTIONS. YOU SHOULD MAKE BRIEF EXPLANATION OF VOTE, STATING THAT IN LIGHT OF CURRENT SC AND BILATERAL EFFORTS TO RESOLVE MIDDLE EAST CONFLICT UNDER PRINCIPLES OF SC RESES 242 AND 338, US HAD HOPED UNRWA DEBATE AND RESES WOULD BE CONFINED TO HUMANITARIAN AND FINANCIAL ISSUES. WE CONSIDER THIS RES UNBALANCED; E.G., IT DETERMINES THAT ISRAEL IS IN VIOLATION OF PROVISIONS OF GENEVA CONVENTION RELATIVE TO THE PROTECTION OF CIVILIAN PERSONS IN TIME OF WAR BUT FAILS TO CALL FOR IMMEDIATE INVOCATION OF GENEVA CONVENTIONS BY ALL PARTIES. IT DEPLORES REFUSAL OF ISRAELI AUTHORITIES TO TAKE STEPS FOR RETURN OF DISPLACED INHABITANTS WHEN IT HAS BEEN INTERNATIONALLY ACCEPTED (SC RES 242) THAT REFUGEE QUESTION

QUESTION IS MATTER WHICH PARTIES MUST RESOLVE THROUGH NEGOTIATIONS, PROCEDURE WHICH ISRAEL HAS BY NO MEANS "REFUSED." IT CALLS UPON ISRAEL TO DESIST FROM ALL MEASURES THAT OBSTRUCT THE RETURN OF THE DISPLACED INHABITANTS, INCLUDING MEASURES AFFECTING THE PHYSICAL AND DEMOGRAPHIC STRUCTURE OF THE OCCUPIED TERRITORIES, WITHOUT RECOGNIZING ISRAEL'S CONCERN AND RESPONSIBILITY IN INTERNATIONAL LAW FOR ASSURING SECURITY IN THE OCCUPIED TERRITORIES UNTIL A PEACE SETTLEMENT IS CONCLUDED.

2. YOU ARE INSTRUCTED TO VOTE AGAINST RES CONTAINED REF-TEL B CONCERNING PALESTINIAN "SELF-DETERMINATION". RES IS SLIGHTLY STRONGER VERSION RES 2963 E (XXVII) ADOPTED LAST YEAR, WHICH US OPPOSED. YOU SHOULD NOT EXPLAIN VOTE PUBLICLY BUT MAY DO SO PRIVATELY IF ASKED. THIS RES APPEARS TO US TO INFRINGE ON THE SOVEREIGNTY OF STATES IN THE AREA IN CONTRAVENTION OF ARTICLE 2, PARA 7 OF UN CHARTER; IT SAYS NOTHING ABOUT UNRWA WHICH IS SUBJECT BEING DEBATED; AND IT TENDS TO PREJUDICE EFFORTS OF THOSE TRYING TO PROMOTE PEACEFUL SETTLEMENT IN MIDDLE EAST BASED ON PRINCIPLES OF SC RESES 242 AND 338.

3. US SHOULD SEEK TO HAVE FRIENDLY ARABS AND/OR CG RENNIE PERSUADE SAUDIS TO WITHDRAW AMENDMENTS CONTAINED REFTELS
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PAGE 03 STATE 225458

C AND F. US SHOULD INFORM CG, FRIENDLY ARABS AND OTHER MAJOR CONTRIBUTORS THAT ADOPTION THESE AMENDMENTS SINGLING OUT ONLY US AND FRG FOR APPEAL FOR INCREASED CONTRIBUTIONS, RATHER THAN APPEALING TO ENTIRE UN MEMBERSHIP, IS TOTALLY UNACCEPTABLE PROCEDURE WHICH COULD JEOPARDIZE PENDING CONGRESSIONAL INITIATIVE TO GRANT UNRWA TWO MILLION DOLS FOR VOCATIONAL/TECHNICAL TRAINING AS WEL- AS OTHER VOLUNTARY CONTRIBUTIONS TO UN SYSTEM. YOU SHOULD EMPHASIZE

US ATTACHES GREAT IMPORTANCE TO THE PRINCIPLE THAT LEVEL OF VOLUNTARY CONTRIBUTIONS IS DETERMINED SOLELY BY COUNTRY CONCERNED AND NOTE THAT US HAS ALWAYS CONTRIBUTED GENEROUSLY TO UNRWA AND WOULD BE PREPARED TO CONSIDER ADDITIONAL CONTRIBUTIONS PROVIDED OTHERS, PARTICULARLY SAUDI ARABIA AND OTHER MIDDLE EAST COUNTRIES WITH SUBSTANTIAL FINANCIAL RESOURCES SIGNIFICANTLY INCREASE THEIR CONTRIBUTIONS. US SHOULD OPPOSE AMENDMENTS IF THEY ARE VOTED UPON, WITH EXPLANATION OF VOTE BEFORE THE VOTE ALONG ABOVE LINES. US SHOULD NOT RPT NOT WITHDRAW ITS DRAFT RES IF SAUDI AMENDMENTS ARE PASSED, BUT SHOULD EXPLAIN THAT IT INTERPRETS APPEAL TO GOVERNMENTS FOR CONTRIBUTIONS (OP. PARA 6) AS APPLYING EQUALLY TO ALL MEMBERS, BUT PARTICULARLY THOSE WHICH HAVE NOT CONTRIBUTED OR HAVE CONTRIBUTED INADEQUATELY. RUSH

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: REFUGEE RESETTLEMENT, UNGA RESOLUTIONS, VOTING ABSTENTIONS, FINANCIAL CONTRIBUTIONS, MILITARY OCCUPIED AREAS, FOREIGN POLICY POSITION
Control Number: n/a
Copy: SINGLE
Draft Date: 15 NOV 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973STATE225458
Document Source: CORE
Document Unique ID: 00
Drafter: XVUNOVIC:MAK
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: n/a
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19731131/aaaaawtd.tel
Line Count: 130
Locator: TEXT ON-LINE
Office: ORIGIN IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: A. USUN 4730; B. USUN 4729; C. USUN, 4696;
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 10 OCT 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <10-Oct-2001 by shawdg>; APPROVED <06 MAR 2002 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: UNRWA IN 28TH UNGA
TAGS: PFOR, SREF, XF, US, UNRWA, UN
To: USUN NEW YORK
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005